

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 ERDE-00 SSO-00 NSCE-00

INRE-00 USIE-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10

L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 TRSE-00 NSC-05 /082 W

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O R 211127Z JUL 75 ZFF-4

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2797

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BONN

AMEMBASSY LONDON

USCINCEUR

USDEL MBFR VIENNA

USNMR SHAPE

S E C R E T SECTION 1 OF 2 USNATO 3854

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJ: MBFR: AHG REPORT TO NAC ON JULY 18

REF: MBFR VIENNA 374

SUMMARY: NAC ON JULY 18 RECEIVED A REGULAR AHG BRIEFING. AMBASSADOR RESOR WAS PRINCIPAL AHG SPOKESMAN, ASSISTED BY AMBASSADOR GRANDE (CANADA) AND MR. BELLING (DENMARK). IN HIS OPENING REMARKS, AMBASSADOR RESOR ADHERED CLOSELY TO TEXT OF AHG END-OF-ROUND REPORT. MAIN ITEM IN DISCUSSION WHICH ENSUED WAS THE AHG REQUEST FOR GUIDANCE ON FORCE DEFINITIONS (PARA 14, REFTEL). UK REP EMPHASIZED NEED FOR EARLY WORK ON THIS GUIDANCE, IN THE CONTEXT OF THE PROPOSAL TO INCLUDE AIR MANPOWER IN THE COMMON CEILING. SPC IS LIKELY TO HAVE INITIAL DISCUSSION OF THIS AHG REQUEST FOR GUIDANCE ON THURSDAY, JULY 24. ACTION REQUESTED: WASHINGTON COMMENT, IF POSSIBLE IN TIME FOR JULY 24 SPC MEETING. END SUMMARY

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1. AMBASSADOR RESOR IN HIS OPENING REMARKS ADHERED CLOSELY TO TEXT IN REFTEL.

2. FORCE DEFINITIONS. MC REP (GEN. COLLADAY) NOTED THE

REMARKS IN THE AHG REPORT CONCERNING FORCE DEFINITIONS.
HE THEN MADE THE FOLLOWING STATEMENT. BEGIN TEXT:

THE MBFR WORKING GROUP HAS MADE AN EVALUATION OF THE NUMERICAL EFFECTS, IN MANPOWER TERMS, OF THE FORCE ANOMALIES PUT FORWARD BY EASTERN REPRESENTATIVES, REFERRED TO BY AMB RESOR. CONSIDERING AREA AIR DEFENSE FOR CZECHOSLOVAKIA AND POLAND, HELICOPTER AND TACTICAL SURFACE-TO-SURFACE MISSILE MANPOWER, THIS EVALUATION SUPPORTS THE NUMBER OF APPROXIMATELY 30,000.

THERE IS ONE OTHER ASPECT OF THE WP PROPOSED DEFINITION NOT INCORPORATED IN THESE NUMERICAL CONSIDERATIONS, TO WHICH WE WOULD INVITE ATTENTION. IT PROPOSES THAT ALL SUPPORT ELEMENTS SHOULD BE ASSOCIATED WITH GROUND OR AIR. IT IS KNOWN THAT THE WP ARMIES AND NOTABLY THE SOVIET GROUND FORCES PROVIDE CERTAIN SUPPORT SERVICES, ON AN INTEGRATED BASIS, FOR ALL FORCES IN THE AREA. THE WP DEFINITION COULD BE INTERPRETED TO MEAN THAT A PROPORTION OF THE GROUND FORCES, PROVIDING SUPPORT SERVICES FOR AIR ELEMENTS, SHOULD BE COUNTED IN THE AIR RATHER THAN THE GROUND FORCE MANPOWER TOTALS. WHILE THERE IS NO EVIDENCE THAT THE EAST INTENDS THIS, THE DEFINITION COULD BE EXPLOITED IN THIS WAY.

THERE IS NO NATO AGREED INTELLIGENCE ON THE NUMBERS OF PERSONNEL INVOLVED. SOME NATIONAL INTELLIGENCE SOURCES MAY BE ABLE TO HELP.

AT THIS STAGE, WE WOULD SIMPLY SUGGEST THIS POSSIBILITY BE KEPT IN MIND WHEN CONSIDERING THE SUBJECT.
END TEXT

3. LOGAN (UK) SAID THAT THE UK HAD FOUND DEVELOPMENTS ON FORCE DEFINITIONS PARTICULARLY INTERESTING. THE EAST WAS CHALLENGING THE ALLIED CONCEPT OF BASIC ASYMMETRIES. THEY WERE TRYING TO WATER DOWN AND WHITTLE AWAY THOSE ASYMMETRIES. THIS WAS AN IMPORTANT ATTACK ON THE ALLIED POSITION. THE
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AHG REQUEST FOR GUIDANCE WAS TIMELY. PRESENT GUIDANCE DOES NOT GO FAR ENOUGH. THE ALLIES SHOULD CONSIDER THE AHG REQUEST FOR GUIDANCE ON FORCE DEFINITIONS IN THE CONTEXT OF THE PROPOSAL TO INCLUDE AIR MANPOWER IN THE COMMON CEILING. HE ASKED IF MBFR WORKING GROUP COULD BRING UP TO DATE THE PAPER ON ANOMALIES WHICH IT DID LAST YEAR (AC/276-D(74)8), IN LIGHT OF RECENT DISCUSSIONS WITH THE EAST. HE SAID THE UK WOULD WANT THIS UP-DATE BEFORE GETTING VERY FAR INTO DISCUSSION OF NEW GUIDANCE TO AHG. HE SAID IT WOULD ALSO BE USEFUL FOR WORKING GROUP TO COMPLETE ITS PAPER ON QUESTION OF SUB-CEILINGS WITHIN COMBINED GROUND/AIR COMMON CEILING. UK WOULD LIKE BOTH OF THESE PAPERS TO ENABLE SPC TO GET ON WITH WORK ON GUIDANCE TO AHG. MC REP SAID THE WORKING GROUP WOULD UNDERTAKE THE UP-DATE OF THE ANOMALIES PAPER AND WOULD BRING TO A CONCLUSION THE SUB-CEILING PAPER AS RAPIDLY AS POSSIBLE.

4. MENZIES (CANADA) WONDERED IF ALLIES COULD MAINTAIN THE CREDIBILITY OF THEIR PROPOSAL, WHICH IS BASED ON THE ALLEGATION OF LARGE DISPARITIES, IF THE ALLIES WERE NOT WILLING TO ADDRESS EASTERN QUESTIONS ABOUT FORCE DEFINITIONS.

5. AMBASSADOR RESOR SAID THAT THE CANADIAN REP'S CONCERN WAS GROUND FORCE EQUILIBRIUM. THIS DEPENDS ON A SOUND DEFINITION OF GROUND FORCES. DEFINITION BY UNIFORM HAS LIMITATIONS. AS THE UK REP HAD SUGGESTED, THE ALLIES SHOULD STUDY THIS MATTER CAREFULLY. HE ADDED THAT THE EASTERN ENUMERATIVE APPROACH WAS NOT FEASIBLE, IN THAT ANY ENUMERATIVE APPROACH BEARS THE RISK THAT SOME FORCE ELEMENTS WILL FALL BETWEEN STOOLS. HE SAID THAT THE EAST PROBABLY IS TRYING TO ELIMINATE THE DISPARITY IN GROUND FORCES THROUGH FORCE DEFINITIONS, AND THE ALLIES NEED TO BEAR THIS IN MIND.

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S E C R E T SECTION 2 OF 2 USNATO 3854

6. MBFR AFTER CSCE. DE STAERCKE (BELGIUM) ASKED FOR AN APPRECIATION OF ATMOSPHERE IN MBFR AS CSCE WAS DRAWING TO A CLOSE. HE INQUIRED ABOUT CONTAINING EASTERN EFFORTS REGARDING ALLIED INTRODUCTION OF NUCLEAR ELEMENTS INTO THE NEGOTIATIONS. AMBASSADOR RESOR REPLIED THAT IN THE FINAL PLENARY AND IN THE END OF ROUND PRESS CONFERENCES THE EAST EMPHASIZED THE NEED FOR POLITICAL DETENTE TO BE SUPPLEMENTED BY MILITARY DETENTE. THE EAST CONTINUES TO PUSH HARD FOR INCLUSION OF NUCLEAR ELEMENTS AND AIR FORCE. AMBASSADOR GRANDE AGREED, AND NOTED EASTERN REMARKS AT THE JULY 17 PLENARY THAT IT WAS FITTING,

AS CSCE APPROACHED ITS CONCLUSION, FOR POLITICAL DETENTE TO BE SUPPLEMENTED IN THE MILITARY FIELD. EAST AGAIN CALLED FOR CONCRETE MEASURES TO CURB THE ARMS RACE.

7. KRAPF (FRG) SAID HE WANTED TO RECALL OCCASIONAL ALLIED WORRIES AS TO WHETHER THE ALLIES COULD WITHSTAND PRESSURE FROM THE OTHER SIDE AND FROM PUBLIC OPINION WITHOUT ANYTHING NEW IN THE NEGOTIATIONS. HE SAID THE ALLIES HAD HAD NO MAJOR
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DIFFICULTY IN THIS RESPECT. THE CONCLUSION OF CSCE HAD ABSORBED THE INTEREST OF THE PUBLIC. AMBASSADOR RESOR NOTED THAT IT WAS TRUE THAT THE ALLIES HAD SUCCEEDED IN WITHSTANDING THE PRESSURE. HE NOTED THAT THE CONCLUSION OF CSCE WOULD NOW SHIFT THE FOCUS SOMEWHAT TO MBFR.

8. ACTING SYG PANSA INQUIRED HOW THE END OF ROUND PRESS CONFERENCES WENT. AMBASSADOR RESOR NOTED THE DIFFICULTY STRULAK HAD AT THE EASTERN PRESS CONFERENCE IN MENTIONING THE EASTERN PROPOSAL REGARDING FORCE DEFINITION AND THEN REFUSING TO TELL THE PRESS ANYTHING MORE. ON THE OTHER HAND, AMBASSADOR DE VOS HAD CONDUCTED A RATHER SUCCESSFUL ALLIED PRESS CONFERENCE. AMBASSADOR GRANDE NOTED THAT THE PRESS HAD NOT ASKED DE VOS ANY QUESTIONS ABOUT ADDITION OF NUCLEAR ELEMENTS OR ALLIED FORCE IMPROVEMENT.

9. MENZIES ASKED IF WARSAW PACT LEADERS WERE LIKELY TO SAY ANYTHING MORE AT HELSINKI REGARDING THE NEED TO COMPLEMENT POLITICAL DETENTE BY MILITARY DETENTE. AMBASSADOR RESOR SAID HE HAD NO EVIDENCE, AND THAT THE ALLIES COULD NOT PRECLUDE SUCH REMARKS BY THE EAST AT HELSINKI. AMBASSADOR GRANDE SAID HE GUESSED THAT MOST OF THE EASTERN LEADERS WOULD MAKE SUCH REFERENCES IN HELSINKI, ALONG WITH THE LINE THAT THE WEST WAS SEEKING UNILATERAL MILITARY ADVANTAGES IN MBFR.

10. ACTION REQUESTED: WASHINGTON COMMENT ON AHG REQUEST FOR GUIDANCE ON FORCE DEFINITIONS (PARA 14, REFTEL), IF POSSIBLE IN TIME FOR JULY 24 SPC MEETING. PEREZ

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<< END OF DOCUMENT >>

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